# **City Planning**

# Planning Proposal Heritage Review 2019

POST EXHIBITION
Amended in response to submissions



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#### **Attachments**

#### Council Report 10 December 2019

https://www.ryde.nsw.gov.au/files/assets/public/council-meetings/2019/extraordinary-council-meeting-10-december-2019-agenda.pdf

GML Heritage Consultants "City of Ryde Heritage Review" June 2019 as exhibited <a href="https://www.ryde.nsw.gov.au/haveyoursay/Past-Have-Your-Say/Planning-Proposal-Heritage-Review-2019">https://www.ryde.nsw.gov.au/haveyoursay/Past-Have-Your-Say/Planning-Proposal-Heritage-Review-2019</a>

Heritage Maps (Updated post exhibition)



#### 1.0 Introduction

This Planning Proposal was prepared by the City of Ryde (Council) in response to a Council resolution of the 28 November 2017, which states in part the following:

That Council, in order to ensure certainty in the development process, undertakes a City wide heritage study to ensure items of heritage significance are identified and options for their adequate protection recommended. (See Attachment 1)

In response to the above resolution, GML Heritage Consultants were engaged by Council in 2018 to conduct a comprehensive heritage review of the City of Ryde Local Government Area. The review aimed to ensure that places of heritage significance were identified and adequately protected and that more certainty was provided for in the development process.

In a report titled "City of Ryde Heritage Review" dated June 2019, GML Heritage Consultants have identified built, landscape and archaeological items that are of heritage significance to the City of Ryde for inclusion in Schedule 5 of *the Ryde Local Environmental Plan 2014* (see Attachment 2). The heritage significance assessments were undertaken by GML Heritage Consultants in accordance with the methodology provided within the NSW Heritage Manual and the NSW Heritage Office publication "Assessing Heritage Significance 2001".

The report recommended that the following be incorporated into a Heritage Review Planning Proposal:

- 44 new heritage items
- 6 new heritage conservation areas
- 2 new archaeological sites

The 44 identified heritage items comprise:

- 35 built items
- 6 culturally significant landscape items
- 3 street tree items

The report also recommended that the description of 8 existing heritage items within Part 1 of Schedule 5 Environmental heritage of the Ryde Local Environmental Plan 2014 (RLEP2014) be amended.

The abovementioned study and Planning Proposal were publicly exhibited from 11 September 2019 to 10 November 2019, exceeding the conditions of the Gateway Determination. Council considered submissions to the exhibition on 10 December varied this Planning Proposal as indicated in red text and to proceed with listing:

- 24 new heritage items
- 3 new heritage conservation areas



# 2 new archaeological sites

These amendments were made in relation to the community objections received in relation to proposed items and HCAs. This was undertaken to ensure the Proposal is consistent with the affected communities' local heritage values. In particular, the proposal was amended to remove private residences where the owner objected to the proposed listing and HCA's where there was insufficient support from directly affected property owners. Council also resolved to amend the boundary of the Darvall Estate in response to submission concerned about uncharacteristic items within the proposal area. These changes are referred to in the updated proposal in red text for ease of reference.

# 1.1 Background

City of Ryde Heritage Study 2010

The *Ryde Heritage Study 2010* was commenced in 2003 when the members of Council's Heritage Advisory Committee sought heritage nominations from the community groups they represented.

Ryde Heritage Study 2010 identified and recommended that 71 properties be heritage listed, together with amendments to existing heritage listings (e.g. updated land title information, removal of items incorrectly identified) and boundary changes to a conservation area. The 71 properties identified for listing comprised 47 dwellings, 15 public building/churches and 9 stone survey markers.

Council resolved to:

- list properties only where the owners consented to the heritage listing,
- update existing heritage listings and
- make boundary changes to the Maxim Street Heritage Conservation Area.

In summary, 6 new dwellings, 2 public buildings and 9 stone markers were listed.

Council further resolved not to pursue the heritage listing of any property unless the land owner specifically applied for a heritage listing and that the properties that had been rejected from this process not be considered in any future heritage studies.

As a result, many items that were identified as having heritage significance by the Study and recommended for heritage listing currently have no statutory protection and are at risk of demolition or substantial alteration.

A review of the recommended heritage items in the Study revealed that since 2010:

- 1 has been significantly damaged by fire and is beyond salvageable repair,
- 9 have been demolished or consent granted for demolition,
- Several have been the subject of DAs for alterations (refer to Attachment 2) and
- 2 have been subject to Interim Heritage Orders resulting in 2 amendments to RLEP2014.



# **Interim Heritage Orders (IHO)**

An IHO is a temporary heritage protection measure against the demolition of a potential heritage item. It also provides Council with the time to further assess the heritage significance of a potential item and take the appropriate steps to list the item if warranted.

The legal effect of an IHO made by a Local Council is that approval is required for any development for the life of the order and demolition is prohibited during that period.

Two of the properties identified in the *Ryde Heritage Study 2010*, 87 Bowden Street Meadowbank and 330 Rowe Street Eastwood, have had IHOs imposed and in both cases the IHOs on the sites culminated in subsequent amendments to RLEP2014 and the listing of the properties as items of local heritage significance *on Schedule 5 Environmental heritage*.

A further two IHOs have been imposed on properties not identified in the *Ryde Heritage Study 2010*. The details of the IHOs and proposed amendments to RLEP2014 are as follows:

- 68 Denistone Road Denistone A development application was submitted in August 2018 to consolidate the existing 3 lots comprising the property and to subdivide the new lot into 2 lots. An indicative site plan indicated the site was to be redeveloped for a possible duplex and triplex that would be subject to future development applications.
  - Council, on 25 September 2018, resolved to prepare a Planning Proposal to list the property as an item of local heritage significance within *Schedule 5 Environmental heritage* of Ryde Local Environmental Plan 2014. An IHO was imposed on the property in September 2018. The PP to amend RLEP2014 and include the site on *Schedule 5 Environmental heritage* is progressing separately from the city wide review and was exhibited from 29 May 2019 to 28 June 2019.
- 2. 68 and 70 Chatham Road Denistone A development application was submitted in December 2018 to develop the land for multi-dwelling housing development comprising 4 dwellings. Council on 26 February 2019 resolved to place an IHO on the properties and to prepare a PP to list multiple properties within Chatham Road, Denistone as a heritage conservation area of local heritage significance within *Schedule 5 Environmental heritage* of RLEP2014.

The IHO came into place on the properties in 21 March 2019. GML Heritage Consultants' assessment confirmed that the area warranted listing as a heritage conservation area and as a result it is part of this Planning Proposal.

## **COUNCIL RESOLUTION**

When reviewing the action to be undertaken to protect and heritage list 330 Rowe Street Eastwood Council on the 28 November 2017 resolved in part the following:

That Council, in order to ensure certainty in the development process, undertakes a City wide heritage study to ensure items of heritage significance are identified and options for their adequate protection recommended. (See Attachment 1)



# City of Ryde Heritage Review - GML Consultants

GML Heritage Pty Ltd (GML) was engaged by City of Ryde in 2018 to conduct a comprehensive heritage review of the City of Ryde Local Government Area and provide options for their protection. The study is limited to pre-1940 development and does not include places of Aboriginal cultural significance. As part of the study, character areas and special areas identified in Ryde Development Control Plan 2014 were reviewed.

A total of 44 heritage items, 6 heritage conservation areas and 2 archaeological sites were identified for potential listing in *Schedule 5* of RLEP2014 in the report *City of Ryde Heritage Review*.

The heritage items comprise:

- 35 built items The majority of built heritage items are Federation, Victorian cottages and interwar residential dwellings also proposed to be listed. There are a number of churches, shops and a school building
- 6 culturally significant landscape items Landscape sites include foreshore parks and public landscapes where the course and pattern of the items history warrants listing.
- 3 Street tree listings 10 road verges are identified as containing significant street trees.

As a result of the review of the DCP character and special areas the following heritage conservation areas (HCA) were proposed:

- Lund's Estate HCA. Eastwood
- Summerhayes HCA ,Eastwood
- Chatham Road HCA, Denistone
- Darvall Estate HCA, Denistone
- Tyrell Street HCA, Gladesville

Following a general review of the LGA, a sixth heritage conservation area was proposed being Wharf Road HCA, Gladesville.

The proposed archaeological sites include:

- Glades Bay baths remnants located at Glades Bay Park and
- Former Squire's Brewery and Halvorsen's Boat Yard at 20 Waterview Street Putney

The abovementioned study and Planning Proposal were publicly exhibited from 11 September 2019 to 10 November 2019, exceeding the minimum exhibition requirement of the Gateway Determination. Council considered submissions to the exhibition on 10 and 12 December 2019 and varied this Planning Proposal as in indicated in red.

Section 4.0 Explanation of Provisions of this Planning Proposal lists the individual items and proposed conservation areas.

# 2.0 The Planning Proposal

This Planning Proposal has been prepared in accordance with the requirements of the *Environmental Planning and Assessment Act 1979* (in particular Section 3.33) and the relevant guidelines produced by the Department of Planning and Environment.

The Department of Planning and Environment requires a Planning Proposal to cover five main parts which form the basis of this document as follows:

- Part 1 Statement of Objectives and Intended Outcomes of the proposed LEP (refer to 3.0 of the Planning Proposal)
- Part 2 Explanation of the Provisions to be included in the LEP (refer to 4.0 of the Planning Proposal)
- Part 3 Justification of objectives, outcomes and process for implementation (refer to 5.0 of the Planning Proposal)
- Part 4 Maps to identify intent and applicable area (refer to 6.0 of the Planning Proposal)
- Part 5 Community Consultation proposed to be undertaken on the Draft LEP (refer to 7.0 of the Planning Proposal)
- Part 6 Projected time line (refer to 8.0 of the Planning Proposal)

# 3.0 Objectives and Intended Outcomes

This part of the planning proposal responds to Section 3.33 of the Environmental Planning and Assessment Act 1979 which requires an explanation of what is planned to be achieved by the proposed amendments to RLEP2014.

The Objectives of the Planning proposal are:

- To amend Schedule 5 Environmental heritage and relevant Heritage Maps of RLEP2014 to include:
  - 24 additional Heritage items
  - 3 additional Heritage Conservation Areas and
  - 2 additional archaeological sites
  - Amend the description of 8 existing heritage items
- To ensure culturally significant heritage landscape items are included in *Schedule 5 Environmental heritage* of RLEP2014.

The Intended outcome of the Planning Proposal is to:

- Provide appropriate protection for built, landscape and archaeological heritage within the City of Ryde, through new heritage listings in *Schedule 5 Environmental* heritage of RLEP 2014, and to ensure current heritage listings are correctly identified.
- ensure greater certainty is provided for in the development process.

-



# 4.0 Explanation of Provisions

The proposed outcomes will be achieved by:

# 1. Amending Schedule 5 Environmental heritage of Ryde LEP 2014 as follows:

 Including 24 Heritage items in Part 1 Heritage Items and on Ryde LEP 2014 Heritage Map

Note: The table below (Table 1) has been structured in accordance with the requirements of the Environmental Planning and Assessment Act 1979 Standard Instrument. The Item number reflects the continuance of the existing Heritage Items schedule within RLEP2014 and not the GML *City of Ryde Heritage Review*.

#### Table 1 - HERITAGE ITEMS - NEW

Items identified in by GML and exhibited but resolved by Council **NOT** to be listed under this proposal as a result of the public exhibition are struck through and in red text for ease of reference.

Suburb	Item name	Address	Property description	Significance	Item no.
Denistone	Street Trees	Anthony and Miriam Roads		Local	301
Denistone	Street Trees	Bencoolen Avenue and Simla Road		Local	302
Denistone	House and garden	34A Miriam Road	Lot 2 DP200475	Local	303
Eastwood	Street Trees	Auld Avenue, Campbell Street, Tarrants Avenue, Richards Avenue, Rowe Street and Wallace		Local	304
Eastwood	"Grace Seccombe's" House	1 Campbell Street	Lot 16 DP1112515, Lot 15 Sec A DP4980	Local	
Eastwood	House	19 Campbell Street	Lot 14 DP4789	Local	
Eastwood	House	31 Campbell Street	Lot 8 DP4789	Local	307
Eastwood	House	17 Clanalpine Street	Lot 49 DP4231	Local	
Eastwood	House	36 Fourth Avenue	Lot D DP18058	Local	309

Suburb	Item name	Address	Property description	Significance	Item no.
Eastwood	Eastwood Public School	212 Rowe Street	Lots 13,14,15,16,17,18, 19, 20 DP4231 Lot 1 DP910987, Lot 4 DP516935	Local	310
Gladesville	House	36 Ashburn Place	Lot A DP398307	Local	311
Gladesville	House	72 Eltham Street	Lot 1 DP1110823	Local	312
Gladesville	House	57 Meriton St	Lot 2 DP7560	Local	313
Gladesville	House	16 Percy Street	Lot A DP432178	Local	
Gladesville	House	18 Percy Street	Lot B DP432178	Local	
Gladesville	Westminster Park	187A Ryde Road		Local	316
Gladesville	Shop	72 Tennyson Road	Lot 2 DP8913	Local	317
Gladesville	House	99 Western Crescent	Lot 1 DP848346	Local	
Gladesville	House and garden	<del>39 Wharf</del> <del>Road</del>	Lot 2 DP1127560	Local	
North Ryde	Cottage	2 Richardson Place	Lot 19 DP1003588	Local	320
Putney	House	21 Douglas Street	Lot 113 DP8902	Local	
Putney	Cleves Park	53 Douglas Street		Local	322
Putney	Morrison Bay Park	142 Morrison Road		Local	323
Putney	House	14 Mitchell Street	Lot 101 DP863147	Local	
Putney	House	10 Storey Street	Lot 5 Sec 6 DP1009	Local	
Putney	House	15 Waterview Street	Lot 1 DP838741	Local	326
Putney	Former Squire's Brewery and Halverson's Boat Yard	20 Waterview Street	Lot 440 DP 15224, Lot 441 DP 15224, Lot 442 DP 15224, Lot 443 DP15224, Lot 444 DP 15224,	Local	327

Suburb	Item name	Address	Property description	Significance	Item no.
			Lot 445		
			DP 15224,		
			Lot 446		
			DP 15224,		
			Lot 447		
			DP 15224, Lot 2		
			DP 70488, Lot 1		
			DP 70489		
			Lot 1 DP 430647		
Ryde	House	321 Blaxland Road	Lot 9 DP13050	<del>Local</del>	
Ryde	Hermitage	343 – 353	Lot 1 and 2	Local	329
	Reservoir	Blaxland	DP 744901		
	and	Road			
	associated				
	buildings				
Ryde	House	11	Lot 2 DP11105	Local	330
		Constitution			
D. L.	111	Road	L 4 DD000040	1 1	
Ryde	House	46 Frederick	Lot 1 DP633049	Local	
Decelo	Harra	Street	Lat 0 DD000FF	Lasal	
Ryde	House	24 Gladstone	Lot 8 DP29255	<del>Local</del>	
Ryde	House	Avenue 51	Lot 4 DP6527	Local	
<del>TYUC</del>	House	Higginbotham	LUL 4 DF UJZT	<del>Local</del>	
		Road			
Ryde	Burrows Park	32 Princes		Local	334
	<del> </del>	Street	1 1050 1000		
<del>Tennyson</del>	House and	17 Champion	Lot 25 Sec 13 DP	Local	
Point	garden	Road	2166	Lasal	
Tennyson Deint	House	43 Champion	Lot 19 Sec 5 DP	Local	
Point	House	Road 63 Champion	<del>2166</del> <del>Lot A</del>	<del>Local</del>	
Tennyson Point	<del>HUUSU</del>	63 Champion Road	DP 366911	<del>LUGdl</del>	
West Ryde	Maze Park	100 – 108	DT 0000TT	Local	338
	azo i aik	Brush Road		20001	
West Ryde	"Elderslie"	48 Falconer	Lot 1 DP511924	Local	
	House and	Street			
	garden				
West Ryde	House	61 Marsden	Lot A DP164001	Local	
		Road			
West Ryde	House and	45 Terry Road	Lot A DP386339	Local	
	garden				
West Ryde	West Ryde	1021 – 1023	Lot 1 and 2 DP	Local	342
	Hotel	Victoria Road	1053130		
West Ryde	House and	1219 Victoria	Lot 1 DP513520	Local	343

Suburb	Item name	Address	Property description	Significance	Item no.
	garden	Road	accompacti		1101
West Ryde	Anzac Park	Wattle Street		Local	344

• Including 6 Heritage conservation areas in *Part 2 Heritage conservation areas* and on RLEP 2014 Heritage Map as follows:

Table 2 - HERITAGE CONSERVATION AREAS - NEW

HCA number	Name	Мар
as shown on		
Schedule 5		
and LEP Map		
	Lund Estate, HCA	
	Eastwood	
	Summerhayes	
	HCA	
	Eastwood	
C6	Chatham Road	Refer Draft Legislation Maps ATTACHED
	HCA Denistone	
C7	Darvall Estate	Refer Draft Legislation Maps ATTACHED
	HCA Denistone	
C8	Tyrell Street	Refer Draft Legislation Maps ATTACHED
	Gladesville	
	Wharf Road HCA,	
	Gladesville	

 Including 2 archaeological items in Part 3 Archaeological sites and on Ryde LEP 2014 Heritage Map

Table 3 - ARCHEOLOGICAL SITES - NEW

Locality	Item	Address	Property description	Significance	Item no
Gladesville	Glades Bay Baths	Ross Street		Local	A345
Putney	Former Squire's Brewery and Halverson's Boat Yard	20 Waterview Street	Lot 440 DP 15224, Lot 441 DP 15224, Lot 442 DP 15224, Lot 443 DP15224, Lot 444 DP 15224, Lot 445 DP 15224, Lot 446 DP 15224, Lot 447 DP 15224, Lot 2 DP 70488, Lot 1 DP 70489 Lot 1 DP 430647	Local	A346

• Amending existing items in Schedule 5 – Environmental heritage

Table 4 – HERITAGE ITEMS – AMENDED

Item No.	Locality	Type of Amendment	Current Item Name	Amended Item name
161, 162 and 163 – to be deleted New item number 250	Eastwood	Delete existing 3 items and create a new item amalgamating the 3 previous descriptions	Eastwood Park (gates) Eastwood Park ( grandstand) Eastwood Park (pavilion)	Eastwood Park (including sports fields, gates, grandstand, croquet club and grounds, mature Phoenix palms and other significant trees)
6	Gladesville	Amend item description	Glades Bay Park (monument)	Glades Bay Park (including monument), foreshore reserve between Ross Street and Bill Mitchell Park and remnants of former public baths.
112	Gladesville	Amend item description	Monash Park (obelisk)	Monash Park (including oval, pavilion, significant boundary/street trees and obelisk)
157	Gladesville	Amend item description	Kissing Point park (former boat slips)	Kissing Point Park (including former boat slips and Bennelong Park)
87	Putney	Amend item description	Putney Park (house remains)	Putney Park (former Putney Park Pleasure Grounds, including seawall, remains of Lunnhilda/Dudhope estate and remains of Slazenger factory)
72	Meadowbank	Amend item description	Memorial Park (obelisk)	Memorial Park (including obelisk) and remnants of former Meadowbank Baths

• Amending RLEP2014 Heritage Maps:

RLEP2014 Heritage Maps are to be amended to include all new heritage items, conservation areas and archeological sites as identified above.

## 5.0 Justification

Section 3.33 of the Environmental Planning and Assessment Act 1979 enables the Director-General to issue requirements with respect to the preparation of a planning proposal. This section responds to all matters to be addressed in a planning proposal – including Director-General's requirements for the justification of all planning proposals (other than those that solely reclassify public land).

# 5.1 Need for the Planning Proposal

5.1.1 Is the planning proposal a result of any strategic study or report?

The Planning Proposal is a result of Ryde Council's ongoing process of heritage identification and protection. Council resolved on the 28 November 2017 in part the following:

That Council, in order to ensure certainty in the development process, undertakes a City wide heritage study to ensure items of heritage significance are identified and options for their adequate protection recommended.

In response to the above resolution GML Heritage Consultants were engaged by Council in 2018 to conduct a comprehensive heritage review of the City of Ryde Local Government Area. The review, which was limited to pre – 1940s development and did not include Aboriginal heritage, aimed to ensure that places of high heritage significance were identified and adequately protected and that more certainty was provided for in the development process.

This Planning Proposal is in line with the recommendations of the GML Heritage Consultants report titled "City of Ryde Heritage Review "dated June 2019 (Attachment 2).

# 5.1.2 Is the planning proposal the best means of achieving the objectives or intended outcomes?

The Environmental Planning & Assessment Act 1979 requires the orderly development of land. The planning proposal supports that outcome by enabling a transparent process informed by expert advice and comprehensive community participation that enables clear identification of heritage items, conservation areas and landscape & archaeological places

The Planning Proposal will ensure that the sites are recognised and protected from development that may adversely affect the significance of the sites and their contribution to the environmental heritage of the City of Ryde.



# 5.2 Relationship to strategic planning framework

5.2.1 Is the planning proposal consistent with the objectives and actions of the applicable regional or sub-regional strategy (including the Sydney Metropolitan Strategy and exhibited draft strategies)?

The strategic planning context for the consideration of this Planning Proposal includes:

- A Greater Sydney Region Plan A Metropolis of Three Cities 2018
- The North District Plan

# Greater Sydney Regional Plan - A Metropolis of Three Cities

The *Greater Sydney Region Plan* (2018) outlines how Greater Sydney will manage growth and change and guide infrastructure delivery over the next 40 years.

The Vision of the Plan is to meet the needs of a growing and changing population by transforming Greater Sydney into a metropolis of three cities – the Western Parkland City, the Central River City and the Eastern Harbour City.

The City of Ryde is located within the Eastern Harbour City. The Plan states that the established **Eastern Harbour City** will be building on its recognised economic strength and addressing liveability and sustainability. (p 8)

#### The Plan contains:

- 4 Key themes infrastructure and collaboration, liveability, productivity and sustainability.
- 14 Metrics i.e. measurement tools
- 10 Directions and
- 40 Objectives

The theme of Liveability has as a direction and objective the following:

**Direction** – Designing places for people

**Objective 13** – Environmental heritage is identified, conserved and enhanced (page 22)

The Regional Plan states:

Conserving, interpreting and celebrating Greater Sydney's heritage values leads to a better understanding of history and respect for the experiences of diverse communities. Heritage identification, management and interpretation are required so that heritage places and stories can be experienced by current and future generations. Environmental heritage is protected for its social, aesthetic, economic, historic and environmental values.

Environmental heritage is defined as the places, buildings, works, relics, moveable objects and precincts of State or local heritage significance. It includes natural and built heritage, Aboriginal places and objects, and cultural heritage such as stories, traditions and events inherited from the past.



Protection and management of heritage is a community responsibility undertaken by a broad range of stakeholders including Aboriginal people, State and local governments, businesses and communities. (page. 77)

The Planning Proposal which aims to provide appropriate protection for built, landscape and archaeological heritage within the City of Ryde supports both the direction and objectives of the Plan.

# North District Plan (2018)

The *North District Plan* (NDP 2018) sets out the planning priorities and actions for Greater Sydney's North District, which includes the local government areas of Hornsby, Hunters Hill, Ku-ring-gai, Lane Cove, Northern Beaches, Mosman, North Sydney, the City of Ryde and Willoughby.

The NDP provides the means by which the Greater Sydney Region Plan can be put into action at a local level, by setting out the opportunities, priorities and actions for the growth and development of the North District.

This Planning Proposal supports the following Planning Priority in the retention and renewing of local heritage:

Planning Priority N6 – "Creating and renewing great places and local centres, and respecting the District's heritage"

This planning priority promotes local heritage as an important component of local identity that creates a distinctive built character. The NDP states that "Identifying, conserving, interpreting and celebrating Greater Sydney's heritage values leads to a better understanding of history and respect for the experiences of diverse communities. Heritage identification, management and interpretation are required so that heritage places and stories can be experienced by current and future generations." (NDP, p49)

The heritage study attached to this Planning Proposal confirms the importance of 44 individual heritage items, 2 archaeological sites and 6 heritage conservation areas. The listing of these properties and places under the RLEP2014 *Schedule 5 Environmental heritage* supports *Planning Priority N6* of the North District Plan.

## **Local Planning Study (LPS)**

Council adopted the *Ryde Local Planning Study (December 2010)* in response to the NSW Government's *Metropolitan Strategy* and draft *Inner North Draft Subregional Strategy* to outline a vision for development of Ryde over the next 20 years.

The Local Planning Study was the basis for the preparation of the RLEP 2014. One of the aims of RLEP 2014 that was derived from the Local Planning Study was: (d) to identify, conserve and promote Ryde's natural and cultural heritage as the framework for its identity, prosperity, liveability and social development, (RLEP 2014 Clause 1.2(d))

The Planning Proposal is consistent with both the Study and RLEP 2014.



# The City of Ryde 2028 Community Strategic Plan

The Ryde 2028 Community Strategic Plan captures the needs and aspirations of the community and lays out the Vision and Outcomes that the community wants for the City of Ryde over the next 10 years. It also captures the City's priorities for achieving these outcomes.

The seven outcomes for the City of Ryde articulated in the plan are:

- Our Vibrant and Liveable City
- Our Active and Healthy City
- Our Natural and Sustainable City
- Our Smart and Innovative City
- Our Connected and Accessible City
- Our Diverse and Inclusive City
- Our Open and Progressive City

The Planning Proposal is in line with the goals and strategies of the Community Strategic Plan 2028. It speaks to both outcome one: Our Vibrant and Liveable City; and to outcome six: Our Diverse and Inclusive City.

Outcome one describes a city "designed with a strong sense of identity and place" (p16), describes the community's desire to "protect and maintain Ryde's character and heritage" and includes goals to "uphold and protect its unique character" (p17).

Outcome six describes a city with a "rich social, cultural, historical and creative tapestry [which] provides an enduring legacy for future generations" (p26) and "a distinct local identity built on our city's character and rich cultural heritage" (p27).

The Planning Proposal responds to the above by protecting key buildings and landscapes which contributes to Ryde's historical and cultural legacy.

5.2.3 Is the planning proposal consistent with applicable state environmental planning policies?

A summary assessment of the Planning Proposal in terms of State Environmental Planning Policies that are relevant to the City of Ryde is contained in the table below (Table 1).

This assessment indicates that the draft LEP contained in this Planning Proposal is consistent with all relevant State environmental planning policies.



Table 5 – Consistency with relevant SEPPs

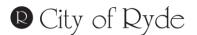
State Environmental	Consisten	t	Comment
Planning Policies (SEPPs)	YES/NO	N/A	
State Environmental Planning Policy No 19 -	Yes		No matters in the PP alter the
Bushland in Urban			degree to which bushland will be protected under RLEP 2014
Areas			•
State Environmental		✓	Applies to the whole of the State.
Planning Policy No 21 - Caravan Parks.			Not relevant to this proposed amendment
State Environmental		<b>√</b>	Applies to the whole of the State.
Planning Policy No 33 -			Not relevant to this proposed
Hazardous and			amendment
Offensive Development			
State Environmental Planning Policy No 50 -		<b>✓</b>	Applies to the whole of the State.  Not relevant to this proposed
Canal Estate			amendment
Development.			
State Environmental	Yes		The PP is consistent with the
Planning Policy No 55 -			aims and objectives of the SEPP
Remediation of Land. State Environmental		<b>√</b>	Applies to the whole of the State
Planning Policy No 64 -		<b>V</b>	Applies to the whole of the State.  Not relevant is proposed
Advertising and			amendment
Signage.			
State Environmental	Yes		The PP does not affect any
Planning Policy No 65 - Design Quality of			provisions within the SEPP.
Residential Apartment			
Development			
State Environmental		✓	Applies to the whole of the State.
Planning Policy No 70-			Not
Affordable Housing (Revised Schemes)			relevant to proposed amendment
State Environmental		<b>√</b>	Applies to the whole of the State.
Planning Policy			Not
(Concurrences) 2018			relevant to proposed amendment
State Environmental		✓	Applies to the whole of the State.
Planning Policy (Primary Production and Rural			Not relevant to this proposed amendment
Development) 2019			
State Environmental	Yes		See below.
Planning Policy			
(Affordable Rental			
Housing) 2009			

State Environmental Planning Policies (SEPPs)	Consisten YES/NO	t N/A	Comment
	of the Policy ordable hous	do not applising and de	or the provisions of affordable ly to properties that are listed as a evelopment under the Policy that
State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004	Yes		The PP does not affect BASIX or any provision that relates to building sustainability.
SEPP (Exempt and Complying Development Codes) 2008	Yes		See below.
	pment Certif ng Developn	icates cani nent Certifi	will require a Development not be issued on heritage items cates is restricted to specific types
State Environmental Planning Policy (Housing for Seniors or People with a Disability) 2004	Yes		The PP does not directly or indirectly affect housing for seniors or people with disability or affect any provision within the SEPP. See below for further information
The SEPP contains provisions conservation areas. Those pro			
State Environmental Planning Policy (Infrastructure) 2007	Yes		Listing of additional heritage items is not considered inconsistent with the provisions of the SEPP. See below for further information.
	elopment is I	ikely to hav	nt carried out by or on behalf of a ve an impact that is not minor or onservation area.
State Environmental Planning Policy (State Significant Precincts) 2005		✓	Applies to the whole of the State.  Not relevant to this proposed amendment
State Environmental Planning Policy (Miscellaneous Consent Provisions) 2007		<b>√</b>	Applies to the whole of the State.  Not relevant to this proposed amendment
State Environmental Planning Policy (State		✓	Applies to the whole of the State.  Not relevant to proposed

State Environmental	Consisten	t	Comment
Planning Policies (SEPPs)	YES/NO	N/A	
and Regional			amendment
Development) 2011			
State Environmental		$\checkmark$	Applies to the whole of the State.
Planning Policy (Mining, Petroleum Production			Not relevant to this proposed amendment
and Extractive			amendment
Industries) 2007			
State Environmental	Yes		Applies to the whole of the State.
Planning Policy			Not relevant to this proposed
(Education			amendment. See below for
Establishments and			further information.
Child Care Facilities) 2017			
The SEPP includes provisions relating to items of local heritage significance where			
development carried out by or			
heritage significance of a local	heritage iter	n or a herit	age conservation area and is
development that the SEPP pr	ovides may l	be carried	out without development consent.
State Environmental Planning	Yes		None of the matters within the PP
Policy (Vegetation in Non			raise issues with the SEPP.
Rural Areas) 2017	Vac		None of the most are within the DD
State Environmental Planning Policy (Coastal Management)	Yes		None of the matters within the PP raise issues with the SEPP.
2018			raise issues with the OLI 1.
Deemed SEPPs			
Sydney Regional		✓	Applies to the Sydney Harbour
Environmental Plan (Sydney			Catchment. It is noted that 1
Harbour Catchment) 2005			property identified in this planning
			proposal is listed within Schedule 4 Heritage Items of this SEPP.
			However it is not relevant to this
			proposed amendment.

# 5.2.4 Is the planning proposal consistent with applicable Ministerial Directions (s.9.1 directions)?

The following is a list of Directions issued by the Minister for Planning to relevant planning authorities under section 9.1 of the *Environmental Planning and Assessment Act 1979*. These directions apply to planning proposals lodged with the Department of Planning and Environment on or after the date the particular direction was issued:



# Consideration of Relevant Section 9.1 Directions applying to planning proposals

**Table 6 - Ministerial Directions** 

Ministerial Directions under Section 9.1 of the Environmental Planning and Assessment	Consi	stent	N/A
Act 1979	YES	NO	
1. Employment and Resources			
1.1 Business and Industrial Zones			X
Objectives are:-			
<ul> <li>Encourage employment growth in suitable locations</li> </ul>			
<ul> <li>Protect employment land in business and</li> </ul>			
industrial zones and			
<ul> <li>Support the viability of identified strategic</li> </ul>			
centres.			
1.2 Rural Zones			X
<b>Objective</b> : To protect the agricultural production			
value of rural land.			
1.3 Mining, Petroleum Production and			X
Extractive Industries			
<b>Objective</b> : To ensure that the future extraction of			
significant materials is not compromised by			
inappropriate development.			
1.4 Oyster Aquaculture			X
<b>Objective</b> : To protect oyster aquaculture from			
development that may result in adverse impact on			
water quality.			
1.5 Rural Lands			X
<b>Objective</b> : To protect and facilitate economic			
development of rural lands.			

2. Environment and Heritage		
2.1 Environment Protection Zones Objective: To protect and conserve environmentally sensitive areas.		х
2.2 Coastal Protection Objective: To protect and manage coastal areas of NSW		х
2.3 Heritage Conservation Objective: To conserve items, areas, objects and places of environmental heritage significance and indigenous heritage significance.	Х	

Comment: This PP aims to heritage list properties, landscapes and areas of heritage significance. The PP will ensure that the identified items and	
places will be afforded heritage protection through their addition to Schedule 5 of LEP 2014 and the	
application of Clause 5.10 Heritage conservation of LEP 2014.	
2.4 Recreation Vehicle Areas	Х
Objective: To protect sensitive land from adverse	
impacts from recreation vehicles.	
2.5 Application fo E2 and E3 Zones and	X
Environmental Overlays in Far North Coast LEPs	
Objective: To ensure that a balanced and consistnet	
approach is taken when applying environmental	
protection zones and overlays to lad on the NSW	
Far North Coast.	

3. Housing, Infrastructure and Urban Development			
3.1 Residential Zones	Х		
Objectives are:			
<ul> <li>To encourage a variety and choice of housing types to provide for existing and future housing needs</li> <li>To make efficient use of existing infrastructure and services and endure that new housing has appropriate access to infrastructure and services</li> <li>To minimise the impact of residential development on the environment and resource lands.</li> </ul>			
Comment: The PP is consistent with the direction as it will protect items of local heritage significance and does not contain any amendments affecting development standards.			
3.2 Caravan Parks and Manufactured Home			Х
Estates Objective: To provide a variety of housing types.			
3.3 Home Occupations Objective: To encourage the carrying out of low impact small businesses in dwelling houses.	Х		
Comment: The direction seeks to encourage home occupations. The PP does not contain any			

provisions relating to home occupations. Therefore it		
is considered that this PP is consistent with		
direction.		
2.4 Integrating Land Lies and Transport		
3.4 Integrating Land Use and Transport Objectives are:		X
o Improving access to housing , jobs and		
services by walking, cycling and public		
transport		
<ul> <li>Increasing choice of available transport</li> </ul>		
and reduce dependence on cars and		
<ul> <li>Support of public transport services and</li> </ul>		
reduce travel demand.		
<ul> <li>Providing for the efficient movement of</li> </ul>		
freight		
3.5 Development Near Licensed Aerodromes		Х
<b>Objective</b> : To ensure safe and effective operation of		
aerodromes.		
3.6 Shooting Ranges		Х
Objective: To reduce land use conflict, maintain		
appropriate levels of public safety and amenity.		
A Haman Lau I B'al		
4. Hazard and Risk	T	
4.1 Acid Sulfate Soils  Objectives To excide institute and advance increases.		Х
<b>Objective</b> : To avoid significant adverse impacts from use of land that contains acid sulfate soils.		
4.2 Mine Subsidence and Unstable Land		
Objective: To prevent damage to life, property and		X
the environment on land identified as subject to mine		
subsidence.		
4.3 Flood Prone Land		Х
Objective: To ensure an LEP includes consideration		
of appropriate flood impacts.		
4.4 Planning for Bushfire Protection		Х
Objective: To encourage sound management of		
bush fire prone areas.		
·		
5. Regional Planning		
5.1 Implementation of Regional Strategies		
(Revoked 17 October 2017)		
5.2 Sydney Drinking Water Catchments		Х
Objective: To protect water quality in the Sydney		
drinking water catchment.		
5.3 Farmland of State and Regional Significance		Х
on the NSW Far North Coast		

on the NSW Far North Coast
Objective: To ensure the best agricultural land will be available for current and future generations.

5.4 Commercial and Retail Development along the Pacific Highway, North Coast Objective: To manage commercial and retail development along the Pacific Hwy.  5.5 Development in the vicinity of Ellalong, Paxton and Millfield (Cessnock LGA) (Revoked 18 June 2010)  5.6 Sydney to Canberra Corridor (Revoked 10 July 2008. See amended Direction 5.1)			X
5.7 Central Coast (Revoked 10 July 2008.)			
5.8 Second Sydney Airport: Badgerys Creek (Revoked 20 August 2018)			
5.9 North West Rail Link Corsridor Strategy			Х
<b>Objective</b> : To promote trains oriented development and manage growth around the eight train stations of the North West Rail Link			
5.10 Implementation of Regional Plans Objective: To give legal effect to the vision, land use strategy, goals, directions and actions contained in Regional Plans.			Х
5.11 Development of Aboriginal Land Council			Х
<u>Iand</u> <u>Objective:</u> To provide consideration of development delivery plans prepared under <i>State Environmental Planning Policy (Aboriginal Land)</i> 2019.			
6. Local Plan Making			
6.1 Approval and Referral Requirements Objective: To ensure that LEP provisions encourage the efficient and appropriate assessment of development.			Х
6.2 Reserving Land for Public Purposes Objective: To facilitate the provision of public services and facilities.			Х
6.3 Site Specific Provisions			Х
<b>Objective</b> : To discourage unnecessary restrictive site specific planning controls.			
restrictive site appearing planning controls.		1	
7. Metropolitan Planning			
7.1 Implementation of the Metropolitan Plan for Sydney.  Objective: To give legal affect to the vision contained in A Plan for Growing Sydney.	X		

Comment:  A Plan for Growing Sydney has been superseded by A Greater Sydney Region Plan – A Metropolis of Three Cities  The PP would be consistent with this Direction if it were in place.  The Planning Proposal is consistent with the aims of A Greater Sydney Region Plan - A Metropolis of Three Cities and The North District Plan.  7.2 Implementation of Greater Macarthur Land Release Investigation  Objective: to ensure development within the Area is consistent with the Greater Macarthur Land Release Preliminary Strategy and Action Plan  7.3 Parramatta Road Corridor Urban  Transformation Strategy  Objective: To facilitate development within the Corridor that is consistent with the Strategy and the Parramatta Road Corridor Implementation Tool Kit.  7.4 Implementation of North West Priority Growth Area Land Use and Infrastructure Implementation Plan  Objective: To ensure development within the North West Priority Growth Area is consistent with the Strategy.  7.5 Implementation of Greater Parramatta Priority Growth Area Interim Land Use and Infrastructure Implementation Plan  Objective: To ensure development within the Area is consistent with the Harea is consistent with the Implementation Plan  Objective: To ensure development within the Priority Growth Area Interim Land Use and Infrastructure Implementation Plan  Objective: To ensure development within the Priority Growth Area is consistent with the Implementation Plan Area Interim Land Use and Infrastructure Implementation Plan  Objective: To ensure development within the Priority Growth Area is consistent with the Implementation Plan Area Interim Land Use and Infrastructure Implementation Plan Area Interim Land Use and Infrastructure Implementation Plan Objective: To ensure development within the Priority Growth Area Interim Land Use and Infrastructure Implementation Plan Area Interi		T T
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	consistent with the plans for these precincts.	

On 27 September 2018, the Minister for Planning gave an additional direction under 9.1 of the *Environmental Planning and Assessment Act 1979* with the objective of identifying the types of Planning Proposals that are to be advised on by Local Planning Panels on behalf of councils in the Greater Sydney Region and Wollongong and to establish the procedures in relation to those matters. This Direction is relevant to this Planning Proposal, and the proposal was referred to the Ryde Local Planning Panel for advice on whether or not the PP should be forwarded to the Minister or Greater Sydney Commission under Section 3.34 of the EP&A Act 1979.

On the 28 February 2019 the Minister for Planning gave an additional direction under 9.1 of the *Environmental Planning and Assessment Act 1979*. The Direction is the *Environmental Planning and Assessment (Planning Agreements) Direction 2019* and is required to be considered by Councils if negotiating the terms of a proposed planning agreement that includes provision for affordable housing in connection with a development application. This direction is not applicable to the Planning Proposal.

## 5.3 Environment, Social and Economic Impact

5.3.1 Impact on Critical Habitat, Threatened Species and Ecological Communities

The Planning Proposal will not affect any critical habitat or threatened species, populations or ecological communities, or their habitats nor is it expected to have any adverse environmental effects.

5.3.2 Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

This planning proposal relates to heritage matters only. There is no likelihood for any other significant environmental effects.

Heritage: The Planning Proposal aims to list properties, landscapes and areas as heritage items and conservation areas within the Ryde LEP 2014, so that they will be protected through *Clause 5.10 Heritage Conservation* of LEP 2014 from work that would adversely affect their heritage significance.

5.3.3 Has the planning proposal adequately addressed any social and economic effects?

It is considered that the planning proposal will have positive social impacts through increased local heritage protection.

The planning proposal is not considered likely to have any significant economic impacts. The economic impacts of heritage listing are impossible to determine due to the individual nature of the properties involved.

Council operates a *Local Heritage Assistance Fund*, whereby owners of Heritage Items listed in *Schedule 5 Environmental heritage* of RLEP2014 are able to apply for funding.



The program provides an incentive for owners of properties listed in *Schedule 5 Environmental heritage* of RLEP2014 to undertake maintenance and improvement works to protect and enhance items of heritage significance.

Council on the 23 July 2019 resolved to allocate as a one off an additional \$500,000 from General Revenue to Council's existing *Local Heritage Assistance Fund* and that this additional funding be available for grants of up to \$15,000.

#### 5.4 State and Commonwealth interests

5.4.1 Is there adequate public infrastructure for the planning proposal?

The planning proposal will not place additional demands on the existing infrastructure within the City of Ryde.

5.4.2 What are the views of State and Commonwealth public authorities consulted in accordance with the Gateway determination?

Any State or Commonwealth authority that is identified in the Gateway determination as needing to be consulted will be consulted following that determination.

# 6.0 Mapping

Proposed Draft Ryde LEP 2014 Heritage Maps, indicating the proposed amendments being sought is ATTACHED



# 7.0 Community Consultation

This section provides details of the community consultation undertaken on the planning proposal:

The community consultation included, but was not limited to:

- Written notice given:
  - in the local newspaper circulating in the area,
  - on Council's webpage, and
  - to all affected property owners and tenants where a change in heritage status of a property is proposed i.e. proposed heritage items and properties within heritage conservation areas
  - to all properties within the vicinity of a heritage item as defined by Part 2.1 Notification of Development Applications 'extended adjoining land'.
  - to local state government representatives;
  - to relevant State and Commonwealth authorities as identified in the Gateway Determination.
  - Additional multi-lingual newspapers circulated locally.
- The written notice provided:
  - provide a brief description of the objectives and intended outcomes,
  - information as to where the Planning Proposal could be inspected,
  - the closing date for receipt of submissions, and
  - confirmation as to whether the Minister had chosen to delegate the making of the LEP.
  - Proposed information session times where relevant
- Letters sent to property owners and tenants of proposed heritage items included the heritage inventory sheet relating to the property.
- 18 information sessions
- The following materials were placed on exhibition within each library, and Council's Business and Advisory Centre:
  - the Planning Proposal,
  - the Gateway Determination.
  - Council resolution and reports
  - GML Heritage Report and Inventory Sheets

Refer to the Council report of 10 December 2019 for further details of community consultation.

https://www.ryde.nsw.gov.au/files/assets/public/council-meetings/2019/extraordinary-council-meeting-10-december-2019-agenda.pdf

#### Council received:

- 122 written submissions
- 1843 online survey responses
- 243 submissions consisting of both a written submission and survey response



- 606 phone survey responses
- 4 form letters
- 9 petitions

The issues raised in the submissions are addressed in the Council report of 10 December 2019.

Council resolved to amend the Proposal in relation to community objections received in relation to proposed items and HCAs. This was undertaken to ensure the Proposal is consistent with the affected communities' local heritage values. In particular, the proposal was amended to remove private residences (20 proposed items) where the owner objected to the proposed listing and HCA's (3 proposed HCA's) where there was insufficient support from directly affected property owners. Council also resolved to amend the boundary of the Darvall Estate in response to submission concerned about uncharacteristic items within the proposal area. These changes are referred to in the updated proposal in red text for ease of reference.

#### Council's full resolution was as follows:

- (a) That Council endorse the Ryde Planning Proposal Heritage Review 2019 (Planning Proposal) as amended in part (b).
- (b) That Council recommend to the Minister for Planning immediately that an amendment to the Ryde Local Environmental Plan Schedule 5 Environmental Heritage and Heritage Maps be finalised and published in accordance with the Planning Proposal as exhibited, with the following amendments arising from submissions made to the exhibition:
  - i. Not proceed with 99 Western Crescent, Gladesville as a Heritage Item
  - ii. Not proceed with 21 Douglas Street, Putney as a Heritage Item
  - iii. Not proceed with 14 Mitchell Street, Putney as a Heritage Item
  - iv. Not proceed with the proposed Wharf Road Heritage Conservation Area
  - v. Not proceed with the proposed Summerhayes Heritage Conservation Area
  - vi. Not proceed with the proposed Lunds Estate Heritage Conservation Area
  - vii. Amend the boundary of the proposed Darvall Estate Heritage Conservation Area to exclude (map ATTACHED):
    - 78A to 90 West Parade, Denistone
    - 1 to 21 Miriam Road, Denistone
  - viii. Not proceed with the individual private dwellings where the owner has objected to the listing during the consultation period.



- (c) That subsequent to the publication of the amendment to the Ryde Local Environmental Plan Schedule 5 Environmental Heritage and Heritage Maps, Council receives a report that details the changes required to the Ryde Development Control Plan 2014 (Ryde DCP2014) based on the outcomes of the Heritage Review.
- (d) That Council support the preparation of a Heritage Development Control Plan. That Council hold two information sessions early in 2020 for Heritage Conservation Area property owners to explain what a DCP is and what the process will be going forward.
- (e) That submissions relating to the proposed Heritage Items be utilized to update the Heritage Data Forms prior to the amending LEP coming into effect.
- (f) That Council endorses a one-off budget allocation of \$500,000 and explores a subsequent annual allocation of \$500,000 for Heritage Assistance Fund grants of up to \$15,000. The eligibility criteria for Heritage Assistance grants are:
  - i. All works must involve the conservation or restoration of a residential heritage item, listed on Schedule 5 of the Ryde Local Environmental Plan 2014 and/or identified as a Contributory Item in a Heritage Conservation Area.
  - ii. All works must demonstrate compliance with the provisions of Ryde Local Environmental Plan 2014, specifically, clause 5.10 Heritage Conservation.
  - iii. The works are undertaken in accordance with a development consent or heritage exemption; or involve minor maintenance works or repairs that do not require any formal approval or exemption from Council.
  - iv. All works must be completed (and paid) and tax invoices submitted with the grant application.
  - v. The works must have been completed within the past 12 months by qualified tradesmen who have demonstrated skills / experience in dealing with heritage fabric.
  - vi. The invoices for the completed works must be submitted. Grants will be paid to the owner of the heritage item not to the contractor.
  - vii. All works must be undertaken in accordance with good heritage conservation practices and methodology (refer to the guidelines and publications available from the Heritage Division Office of Environment and Heritage (OEH) [www.environment.nsw.gov.au]
  - viii. The Ryde Local Heritage Assistance Fund can also contribute to the preparation of:



- A Conservation Management Plan (CMP) prepared prior to lodging a
   Development Application (DA) in accordance with NSW Heritage Council
   guidelines.
- A Heritage Impact Statement (HIS) prepared prior to lodging a
   Development Application (DA) in accordance with NSW Heritage Council
   guidelines.
- (g) That Council write to all who made a submission advising of their recommendation to the Minister for Planning in respect of the Planning Proposal Heritage Review.

It is noted that in addition to the listings and HCAs detailed in this Proposal, Council also resolved to prepare a Development Control Plan and allocated \$500,000 to the provision of Heritage Grants to assist owners of heritage items in the Local Government Area.

# 8.0 Project Timeline

Milestones	
Planning Proposal submitted with request	30 July 2019
for Gateway Determination	
Gateway Determination	9 August 2019
Community Consultation	September/November 2019
Outcomes of Community Consultation	December 2019
Planning Proposal submitted to Department	December 2019
of Planning and	
Environment requesting notification on	
Government website	